



JUSTICE IN AGING

FIGHTING SENIOR POVERTY THROUGH LAW



Advancing Quality, Dignity & Justice

COVID-19: ADVOCATING FOR NURSING HOME RESIDENTS, PART VI

May 29, 2020

Agenda

- I. Introduction and housekeeping
- II. Review of What's Happening
- III. Tips for Advocates
- IV. Infection Control Surveys
- V. State Data Reporting, Testing, Immunity
- VI. Q&A/Discussion

Presenters

- Eric Carlson, Directing Attorney, Justice in Aging
- Robyn Grant, Director of Public Policy & Advocacy, National Consumer Voice for Quality Long-Term Care
- Toby Edelman, Senior Policy Attorney, Center for Medicare Advocacy
- Sam Brooks, Program Manager, National Consumer Voice for Quality Long-Term Care



FIGHTING SENIOR POVERTY THROUGH LAW

Nursing Facilities in a COVID-19 World:

Where Are We Now?

Eric Carlson, Directing Attorney

May 29, 2020

Visitors

- No visits except for "certain compassionate care situations, such as an end-of-life situation."
 - FAQ: Examples are hospice care, and sharp decline in health status.
 - CMS Frequently Asked Questions, Question 4, April 24, 2020.
- Advocacy point: "Compassionate care" should not be limited to end of life.



Blanket Waivers of Nursing Facility Regulations

- Medicare eligibility flexibility: Waiving 3night hospitalization requirement.
- Data submission not required.
 - MDS assessment information.
 - Payroll Based Journal staffing level data.
- Waive residents' right to participate in groups.
- Waive choice of rooms and roommates, but only in order to group residents based on COVID-19 status.



Reporting COVID Information

- Information to CDC at least weekly:
 - Including suspected and confirmed COVID cases, total deaths and COVID-linked deaths.
 - Information will be posted publicly by CMS, starting in late May or early June.
- Facilities must:
 - Inform residents, their representatives and family by 5pm the next day after an occurrence of:
 - Confirmed COVID-19 case among residents and staff in their facility; or
 - Three or more residents or staff with new respiratory symptoms that occur within 72 hours of each other.



Waiver of Transfer/Discharge Regulations in Only Three Situations

- 1. Resident with COVID-19 transferred to COVID-dedicated facility.
- 2. Resident without COVID-19 transferred to No-COVID facility.
- 3. Transfer for 14-day observation.



Cohorting

- No set standards for facilities dedicated to care of COVID-positive residents.
- Specifics are left to states.
- Advocacy can seek:
 - Standards for facilities.
 - Process to protect individual residents, so that they aren't transferred with no notice whatsoever.



Limited Surveys & Enforcement

Currently, only surveying for

- Incidents triaged at Immediate Jeopardy (IJ) level.
- Infection control surveys.
- Initial certification surveys
- No enforcement unless finding of immediate jeopardy.



Reopening Recommendations from CMS

- Three phases, set to lag behind the three phases that the community will follow in reopening.
 - Criteria to enter **Phase 2** includes no rebound in cases in community after 14 days in phase 1 AND no new nursing facility onset COVID cases in NH for 14 days.
 - Criteria to enter Phase 3 includes no rebound incases in community during phase 2 AND no new onset nursing facility onset COVID cases for 28 days.
- Relatively little difference between Phase 1 and 2: no visits but compassionate care visits until Phase 3.



Testing Standards for Reopening

- Access to adequate testing.
 - Staff: baseline and then weekly.
 - Residents: baseline; if infection occurs, then weekly.
- Starting Over(!):
 - "However, if a resident contracts COVID-19 within the nursing home without a prior hospitalization within the last 14 days, this facility should go back to the highest level of mitigation, and start the phases over."



States Facing Many ChoicesHow to do "reopening."

CMS gives option to move through phases
By state,
By region, e.g., county, or
By facility.



Providers Seeking Legal Immunity

- Efforts at both federal and state levels.
- Roughly half the states have instituted some sort of immunity.
 - Sometimes through governor's executive order.
 - Sometimes through state law.



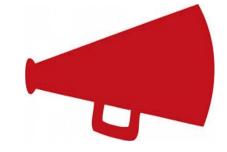


ADVOCACY RECOMMENDATIONS

Robyn Grant Director of Public Policy and Advocacy

www.theconsumervoice.org

Advocacy Recommendations



- Ensure adequate PPE and testing.
- Establish criteria for COVID-only facilities.
- Protect residents during admission, transfer, discharge.
- Require daily facility reporting and state monitoring of key information (e.g. number of COVID-19 cases, number of fatalities, staffing level, supply of PPE and testing kits, etc.).
- Involve the Long-Term Care Ombudsman Program (LTCOP) and Citizen Advocacy Groups in state decisions about how and when nursing homes will be reopened.
- Call for a phased-in approach to lifting restrictions on visitation. Form a state stakeholder workgroup that includes the LTCOP, Citizen Advocacy Groups, families, and residents to develop this approach. Start with expanding compassionate care situations.
- Advocate for your state survey agency to set its priorities in such a way that gets surveyors into facilities.



INFECTION CONTROL SURVEYS

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WAIVER OF STANDARD SURVEYS

- Since March 20, 2020, surveys have been conducted only for
 - complaints and facility-reported incidents triaged as immediate jeopardy and
 - infection control surveys.

INFECTION CONTROL SURVEYS

- CMS sent, and we reviewed, 171 surveys, late March-late April.
 - CMA, Infection Control Surveys at Nursing Facilities: It Looks Like Business as Usual (May 7, 2020), <u>https://medicareadvocacy.org/wp-</u> content/uploads/2020/05/Special-Report-Infection-Control-5-7-2020.pdf.

INFECTION CONTROL SURVEYS

- 171 surveys (including 2 in early March):
 - 130 (76%) did not cite an infection control deficiency.
 - 41 cited an infection control deficiency.
 - 30 (73%) cited no-harm infection control deficiency.
 - 8 (.05%) cited immediate jeopardy infection control deficiency, which was removed during survey.
 - 3 (.02%) cited immediate jeopardy (including Life Care Center of Kirkland).

GAO REPORT

 Infection Control Deficiencies Were Widespread and Persistent in Nursing Homes Prior to COVID-19 Pandemic (May 20, 2020), https://www.gao.gov/assets/710/707069.pdf

GAO FINDINGS

- 82% of nursing facilities were cited with 1 or more infection control deficiencies 2013-2017, including
 - 48% of facilities, multiple consecutive years

DEFICIENCY CLASSIFICATIONS 2013-2017

- 99% cited as no harm, so
 - 67% did not have penalty imposed or implemented
 - 31% had penalty imposed, but not implemented (they "corrected" the noncompliance).
- CMS implemented enforcement action (financial penalty) for 1% of the infection control deficiencies.

CMS SAID 6800 INFECTION CONTROL SURVEYS CONDUCTED

- CMS says surveys will be posted.
- No CMS analysis or discussion of these surveys yet.
- But media are beginning to read and describe surveys at state level.

WHAT'S HAPPENING IN THE STATES?

- We've heard some states are citing infection control deficiencies as immediate jeopardy.
- Other states, not.

NEW YORK CITY, KENTUCKY ARTICLES

This week, both reported

- Few or no infection control deficiencies cited, even in facilities where many residents and staff have died of COVID-19.
- Questionable survey practices
 - Remote, not on-site, surveys
 - Collaborative approach with facilities.

NEW YORK CITY

- Found more than 600 residents died at 25 NYC facilities whose infection control surveys cited NO infection control deficiencies.
 - One facility surveyed twice after families complained about COVID.
 - 54 residents at facility have died.

NEW YORK CITY

- Article says: "In some cases outside New York City, inspections have been conducted entirely or partially by video chat."
 - Not on-site (as required).

NYC ARTICLE

 Susan Jaffe, "Hundreds Died of COVID at NYC Nursing Homes With Spotless Infection Inspections," *The City* (May 27, 2020), <u>https://www.thecity.nyc/health/2020/5/27/21273143/hundre ds-died-of-covid-at-nyc-nursing-homes-with-spotlessinfection-inspections.</u>

KENTUCKY

- Infection control surveys at 154 of state's 285 licensed nursing facilities, "including facilities that have reported some of the highest number of cases," cited infection control deficiencies at 2 facilities (both, face masks).
- In 2019, 102 nursing facilities cited with infection control deficiencies.

KENTUCKY

 President of Kentucky Association of Health Care Facilities said facilities "have been pleased with the 'collaborative' process of the COVID-19 inspections, and she hopes facilities can continue to work more closely with state and federal regulators once the virus has passed." Bailey Loosemore, "Most Kentucky nursing homes have passed COVID-19 inspections despite widespread outbreaks," *Louisville Courier Journal* (May 28, 2020), <u>https://www.courier-</u>

journal.com/story/news/local/2020/05/27/coronavirus-mostkentucky-nursing-homes-pass-covid-19inspections/5268217002/.

INFECTION CONTROL SURVEYS

Please monitor, to the extent you can.

• Let us know what you find out.

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For further information, or to receive the Center's free weekly electronic newsletter, *CMA Alert*, update emails and webinar announcements, contact: **Communications@MedicareAdvocacy.org** Or visit **www.MedicareAdvocacy.org**







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